

Secrétariat du Conseil du Trésor du Canada



Performance (-informed) Budgeting in the Government of Canada

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Overview

The federal government in Canada launched a new *Policy on Results* on July 1, 2016.

This new *Policy* strives to instill a culture of evidence-based decision-making in policy and program design and delivery; and has now linked performance measurement, evaluation and innovation in the same policy.

The *Policy* is the key building block that will allow the government to move towards <u>performance</u> (-informed) budgeting.

Ultimately, it will enable resource allocation decisions to be made based on performance information, including from reviews, and tell a meaningful performance story to Canadians.



Track and report on the progress of commitments



Assess effectiveness



Align resources with priorities

The *Policy's* key components are clear, complementary...

Performance Measurement



Departmental Results Frameworks (DRFs)

DRFs identify what departments do (Core Responsibilities), what results they are trying to achieve (Departmental Results), and how they will assess progress (Departmental Results Indicators)



Program Inventories (PIs)

PIs show how departments fulfill their core responsibilities, focused on understanding the machinery of delivery, which is flexible and realistic



Performance Information Profiles (PIPs)

PIPs focus the management of performance information and require key information to be measured and tracked for programs but not necessarily reported to TBS or publicly

Evaluation



Renewed Evaluation

Modified evaluation requirements and practice provide more flexibility and transparency in evaluation planning and improve the impact of evaluation on delivery and results - while maintaining sufficient oversight for accountability

...and set the stage for performance budgeting

We are working towards establishing a continuing cycle of:

Identifying results for government programs.

Measuring the achievement of these results over time.

Using this information to allocate resources where they matter.

Re-measuring performance based

on these allocation decisions.

 Analyzing the cost of achieving outcomes to provide options that will deliver results within resource constraints.



- Show value for money (efficiency)
- Allocate resources to best use (reallocation)
- Set the stage for contestability (who can best deliver?)

Balance in performance budgeting

Government will want to implement an ever-shifting set of policies which may (or may not) align with existing operations and may require new programs.

Performance (-informed) budgeting must consider political and operational context:

- Politically-motivated programs may never be cost effective
- Measuring detailed performance can be costly
- Innovation and experimentation culture can be improved
- Availability of performance information

Striking the right balance means prioritizing those areas where change is possible and pushing boundaries in areas where it seems impossible.

TBS's role suits a performance budgeting approach...

Outcome Policies, programs are informed by evidence

TBS are aligned with policy, pursuing priorities, and designed for results

TBS role

Inform critical policy questions, identify gaps and opportunities for greater impact

Programs delivered as effectively as possible

Ensure that programs are high performing, achieving results, and meeting the needs of users

Provide mission critical information and insight on program performance and reach

Resources focused for greatest impact



Providing arm's length, evidence-based perspective to performance measurement and evaluation

... and successful conditions have been set

Performance budgeting components have traditionally been separate in Canada, including:

- Budgeting (Finance) and management board (TBS) functions
- Performance measurement and evaluation functions
- Horizontal and targeted reviews have been separate from budgeting and expenditure management functions

While Estimates (TBS) and budgets (Finance) are increasingly aligned, incorporating performance budgeting capacity in the ongoing oversight of spending holds promise.

Since January 2018, performance measurement, evaluation, and expenditure reviews have all been integrated operationally within the Results Division of TBS.

The Division will also include a new experimental central assessment function, built on combining administrative and program data (see Annex for more details).

What has been accomplished?

Government program structure linked to results information and government priorities

Established DRFs, PIs and PIPs

Government network of results expertise

- Created Heads of Performance Measurement to support and work with Heads of Evaluation
- Established PMECs, identified lead program officials

Centrally-led evaluations

 Establishing a central performance evaluation team to examine Innovation Programs (B2018)

Resource alignment reviews

Conducting departmental and horizontal reviews

Standardized government reporting

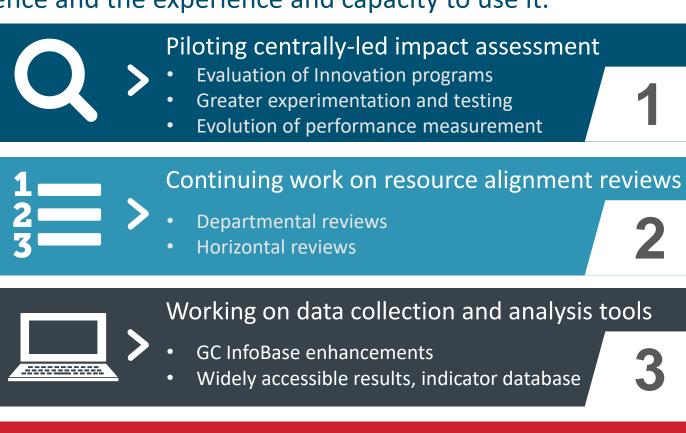
 Set standard formats for DRFs and PIs, as well as Departmental Plans (DPs) and Departmental Results Reports (DRRs)

Link financial information to results

 Introduced a new financial table in TB submissions to link funding to programs in DRFs (i.e. links outcomes to resources used to achieve them)

Harnessing the *Policy* requires building the right ecosystem...

Evidence-based decision making requires wide availability of evidence and the experience and capacity to use it.





Building capacity

- Performance measurement community
- Evaluation community
- Central agencies

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... in order to disrupt silos and facilitate information sharing

Program officials, central agencies and decision makers have typically been constrained by a siloed, inefficient and labourintensive performance information ecosystem.

Our objective is to disrupt these silos and inefficiencies by creating a centralized performance information system, so that more consistent and reliable data can

be used, discovered, and shared more efficiently.

What is still needed?



Link financial and human resource information to results



Increase early engagement of results experts in policy and resource planning



Develop information collection and dissemination systems



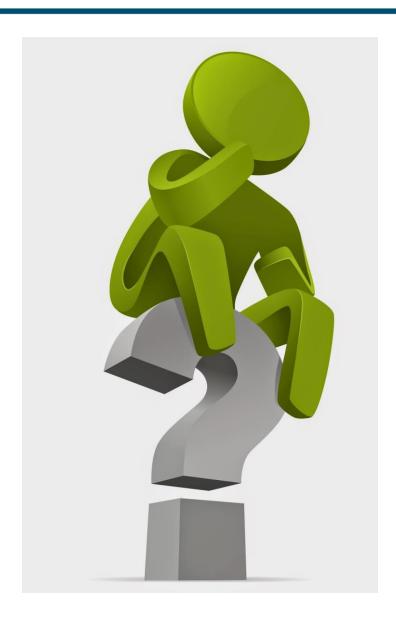
evolve the central performance evaluation team



Enhance coordination

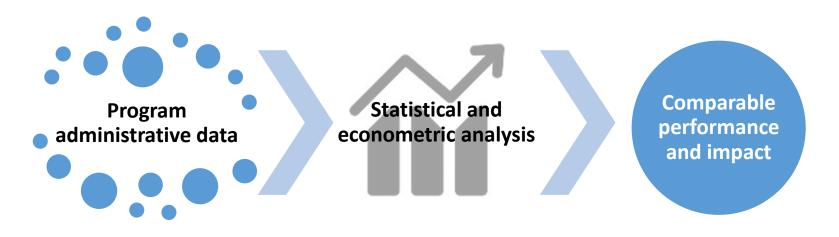
Getting the bottom-up approach right will allow for a holistic horizontal assessment of programs across government.

Questions?



The new Central Performance Impact Assessment Unit

Collaborative and data-driven performance measurement



Enhance common approaches to data specification, development, and integration

Advance analytical techniques informed by research and program expertise

Improve horizontal measurement and deliver arm's length, evidence-based insight and advice

Supports, drives, and enables data-focused policies

Aligned with Government of Canada principles

Aligned with Policy on Results

Aligned with Statistics Canada mandate and objectives

- Open and transparent government, e.g., "committed to openness, transparency and collaboration."
- Focus on outcomes, e.g., "evidence-based decisions that are anchored in meaningful data and indicators."
- "Improve the achievement of results across government."
- "Enhance the understanding of the results government seeks to achieve, does achieve, and the resources used to achieve them."
- "To collect, compile, analyze, abstract, and publish statistical information"... that is needed to:
 - "develop and evaluate public policies and programs"
 - "improve ... decisionmaking for the benefit of all Canadians."

Opportunity to advance collaborative, evidence-based policy discourse through the use of world-class microdata and research capacity

Resources



http://www.tbs-sct.gc.ca

See: Policy on Results



GC InfoBase

(https://www.tbs-sct.gc.ca/ems-sgd/edb-bdd/index-eng.html)